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1990

APPROPRIATION TITLE: Construction General - Local Protection (Flood Control) - Construction

PROJECT: Lake Pontchartrain, Louisiana, and Vicinity (Hurricane Protection) (Continuing)

LOCATION: The project is located in St. Charles, Jefferson, Orleans, St. Bernard, and St. Tammany Parishes in southeast Louisiana in the general vicinity of New Orleans adjacent to Lake Pontchartrain.

DESCRIPTION: The recommended plan consists of a new levee north of US HWY 61, from the Jefferson-St. Charles Parish boundary to the east Bonnet Carre' Spillway guide levee; a new levee along the Jefferson Parish lakefront; an enlarged New Orleans lakefront levee landward of the seawall; a new and enlarged levee and concrete-capped sheetpile wall along both sides of the Inner Harbor Navigation Canal (IHNC); a new levee and floodwall along the lakefront from the airport to South Point; an enlarged levee from South Point to the Gulf Intracoastal Waterway (GIWW); an enlarged levee and new floodwall along the north side of the Mississippi River-Gulf Outlet (MR-GO) and GIWW from the IHNC to the barrier; a new levee in the Chalmette area from the IHNC levee along the south bank of the MR-GO to approximately 2-1/2 miles northwest of Vernet and west to the Mississippi River levee near Caernavon; a strengthened Mandeville seawall on the north shore at present height; and a new pumping station and vertical lift gates for the Florida Avenue Complex. The only unscheduled part of the project is the strengthening of the Mandeville seawall.

AUTHORIZATION: Flood Control Act of 1965 and Water Resources Development Acts of 1974 and 1986.

REMAINING BENEFIT TO REMAINING COST RATIO: 12.6 to 1 at 3-1/8 percent.

INITIAL BENEFIT-COST RATIO: 17.6 to 1 at 3-1/8 percent (FY 1967).

SUMMARIZED FINANCIAL DATA

		PERCENT COMPLETE	COMPLETION SCHEDULE
Estimated Total Appropriation Requirement	\$453,000,000		
Scheduled Construction	\$451,093,000	86	Dec 1993
Unscheduled Construction	1,907,000	0	Sep 2006
Future Non-Federal Reimbursement	21,000,000	95	Indefinite 2/
Scheduled Construction	21,000,000		
Unscheduled Construction	0		
Estimated Federal Cost (Ultimate)	432,000,000		
Scheduled Construction	430,093,000		
Unscheduled Construction	1,907,000		

- 1/ Excludes Mandeville Unit which has an indefinite completion date.
- 2/ Completion schedule indefinite until financial support is furnished by local interests.

Lower Mississippi Valley Division

New Orleans District

9 JAN 1989

Lake Pontchartrain, Louisiana, and Vicinity (Hurricane Protection)

SUMMARIZED FINANCIAL DATA (Cont.)

Estimated Non-Federal Cost			\$185,000,000
Scheduled Construction		\$184,117,000	
Cash Contribution	\$107,043,000		
Other Costs	56,074,000		
Reimbursements:	21,000,000		
Hurricane Protection	21,000,000		

Unscheduled Construction		883,000	
Cash Contribution		0	
Other Costs		0	
Reimbursements		0	
Total Estimated Scheduled Construction Cost			614,210,000
Total Estimated Unscheduled Construction Cost			2,790,000
Total Estimated Project Cost			617,000,000

Allocations to 30 September 1988	208,111,000		
Conference Allowance for FY 1989	40,400,000		
Allocation for FY 1989	14,864,000	1/	
Allocations through FY 1989	222,975,000		49

Allocation Requested for FY 1990	39,898,000		58
Scheduled Balance to Complete after FY 1990	188,220,000		
Unscheduled Balance to Complete After FY 1990	\$ 1,907,000		

1/ Reflects \$4,016,000 reduction assigned as savings and slippage and \$21,520,000 reprogrammed from the project.

PHYSICAL DATA

Levees: Average height: 16 feet	Drainage Structures: 9
Length: 80 miles	
Dam Closures: 2	Floodwalls: 17.9 miles
Pumping Plant: 1	Floodgates: 2
Control Valve Structures: 3	

Lower Mississippi Valley Division

New Orleans District

9 JAN 1989

Lake Pontchartrain, Louisiana, and
Vicinity (Hurricane Protection)

777

JUSTIFICATION: The lowlands in the Lake Pontchartrain tidal basin are subject to tidal overflow. The Greater New Orleans Metropolitan Area which lies in this basin will continue its rapid economic development in the future years even though severe damages have resulted from several hurricanes in the past years. Hurricane damages result from surges entering Lake Pontchartrain from Lake Borgne through natural tidal passes at the Rigolets and Chef Menteur Passes and the Inner Harbor Navigation Canal. The surges are intensified by local wind effects and the combination of waves and surges causing overtopping of the protective works along the shores of Lake Pontchartrain. The eastern portion of the area is also subject to flooding by surges and waves that move directly from Lake Borgne and overtop the existing inadequate protective system seaward of the developed land areas. As a result, residences and industrial and commercial establishments suffer damage, business activities are disrupted, lives are endangered, and hazards to health are created. Hurricanes much more severe than any of record are possible. In the event of the occurrence of such a severe hurricane, catastrophic property damage and loss of human life would be experienced. Local interests have requested protection against these threats to life and property. Hurricane Betsy, in September 1965, caused extensive damage and flooding of urban areas of the New Orleans area to depths of up to 10 feet. Hurricane Camille occurred in the project area in August 1969, and flooded areas along the Inner Harbor Navigation Canal. Extensive flooding and overtopping of levees would have occurred in the project area in September 1974, if Hurricane Carmen had continued on its predicted course. In 1985, Hurricane Juan caused extensive flooding in the St. Charles Parish area. The Lake Pontchartrain hurricane protection project will provide protection from similar occurrences. However, flooding also occurred in St. John the Baptist Parish which will not be protected by the project. The project will provide protection against flooding from the Standard Project Hurricane (SPH). The average annual benefits, all flood control, are \$223,506,000, based on 1 October 1988 prices.

FISCAL YEAR 1990: The requested amount will be applied as follows:

NEW ORLEANS EAST UNIT

Initiate: Orleans Avenue Outfall Canal	\$ 3,800,000
Continue: Southpoint to GIWW Levee	5,740,000
Complete: Floodwall at Seabrook	630,000
Surveys and Layouts	100,000
Engineering and Design	2,000,000
Supervision and Administration	1,310,000
Subtotal	\$13,580,000

Lower Mississippi Valley Division

New Orleans District

Lake Pontchartrain, Louisiana, and
Vicinity (Hurricane Protection)

9 JAN 1989

CHALMETTE UNIT

Initiate: Bayou Bienvenue Floodwall Capping
Station 1117-1568 Floodwall Capping

\$ 80,000
80,000

Engineering and Design
Supervision and Administration

100,000
300,000

Subtotal

\$560,000

NEW ORLEANS WEST UNIT

Initiate: Jefferson Parish Lakefront Levee - Reach 2 Station 128-210
Jefferson Parish Lakefront Levee - Reach 5 Station 438-550

\$ 80,000
1,800,000

Continue: St. Charles Parish Levee, 1st Lift
Jefferson Parish Return Levee - West Esplanade to Lakefront
Jefferson Parish Lakefront Levee - Reach 3 Station 221-343

6,200,000
5,300,000
2,700,000

Complete: Jefferson Parish Return Levee - Airport to West Esplanade
Jefferson Parish Lakefront Levee, 1st Enlargement-Reach 1

3,200,000
2,300,000

Surveys and Layouts
Engineering and Design
Supervision and Administration

20,000
1,860,000
2,298,000

Subtotal

\$25,758,000

Total

\$39,898,000

Lower Mississippi Valley Division

New Orleans District

Lake Pontchartrain, Louisiana, and
Vicinity (Hurricane Protection)

9 JAN 1989

NON-FEDERAL COST: In accordance with the cost sharing and financing concepts reflected in the Flood Control Act of 1965, the non-Federal sponsor must comply with the requirements listed below:

Requirements of Local Cooperation	Payments During Construction and Reimbursements	Annual Operation, Maintenance, and Replacement Costs
Provide lands, easements, and right-of-ways, including borrow areas and spoil disposal areas.	\$ 40,011,000	-
Accomplish alterations to roads, pipelines, cables, wharves, oil wells, and any other facilities necessary for construction of the project.	16,063,000	-
Bear 30 percent of the total project cost, including the items listed above and a cash contribution or equivalent work specifically undertaken as an integral part of the project after authorization and in accordance with construction schedules as required by the Chief of Engineers, excluding a reimbursement to the Federal Government for costs allocated due to the Water Resources Development Act of 1974.	107,926,000 1/	-
Reimburse the Federal Government for costs allocated due to the Water Resources Development Act of 1974.	21,000,000	\$1,225,000
Bear all costs of operations, maintenance, and replacements of all features of the project works.		\$1,225,000
Total Non-Federal Costs	\$185,000,000	\$1,225,000

1/ The Water Resources Development Act of 1974, (PL 93-251), provided that local assuring agencies for this project could, if they so choose, repay their cash obligations using a deferred payment plan. New assurances have been executed by local interests incorporating a deferred payment plan. These assurances were approved by the Secretary of the Army on 7 December 1977. Local interests have been making payments under this plan, with first payments received in FY 1977.

Lower Mississippi Valley Division

New Orleans District

9 JAN 1989

Lake Pontchartrain, Louisiana, and Vicinity (Hurricane Protection)

In addition, local interests, through the combined efforts of the State of Louisiana, local levee and drainage districts, and parish police juries, have spent an estimated \$25,366,000 between 1930-1963, based on the best cost records available, to improve and maintain the hurricane protection system existing prior to project authorization. Available costs of record are as follows:

Combination of State of Louisiana and Lake Borgne Levee District and Chalmette Back Levee District on the Chalmette Back Levee Protection Systems	\$ 4,410,000
Orleans Levee District Board	12,010,000
Port of New Orleans (Levees along Industrial Canal)	924,000
Pontchartrain Levee District	5,022,000
Fourth Drainage District of Jefferson Parish	3,000,000
Total	\$25,366,000

A very severe hurricane, "Betsy," occurred in the project area in September 1965, just prior to the authorization of the project in October 1965. Considerable damage was done to many of the existing levees, and local interests immediately instituted an accelerated rehabilitation program, with the view of restoring and strengthening existing protection prior to succeeding hurricane seasons. Only work performed by local interests after project authorization, which conforms to the project design criteria and alignment, is considered as work-in-kind in lieu of a cash contribution.

STATUS OF LOCAL COOPERATION: Assurances are required for the two independently justified plans.

1. Chalmette Area Plan:

a. Orleans Levee District: New agreements of assurances covering all local cooperation requirements and a deferred payment plan as authorized by the Water Resources Development Act of 1974 were executed on 30 March 1976. These assurances were accepted on behalf of the United States on 7 December 1977.

b. St. Bernard Parish Police Jury and Lake Borgne Basin Levee District: New joint agreements of assurances covering all local cooperation requirements and a deferred payment plan as authorized by the Water Resources Development Act of 1974, were executed on 2 April 1976. These assurances were accepted on behalf of the United States on 7 December 1977.

Lower Mississippi Valley Division

New Orleans District

Lake Pontchartrain, Louisiana, and Vicinity (Hurricane Protection)

9 JAN 1989

2. High Level Plan:

a. Orleans Levee District: For the Barrier Plan, new agreements of assurances covering all local cooperation requirements and a deferred payment plan as authorized by the Water Resources Development Act of 1974, were executed on 30 March 1976. These assurances were accepted on behalf of the United States on 7 December 1977. Amended assurances for the High Level Plan were executed by the local sponsor on 29 May 1985, and accepted by the United States on 21 June 1985.

b. St. Tammany Parish: The Louisiana Office of Public Works executed an act of assurance dated 8 November 1976, agreeing to fulfill all local cooperation requirements for that portion of the project in St. Tammany Parish. These assurances were accepted on behalf of the United States on 7 December 1977. Amended assurances for the High Level Plan are required; however, due to failure of the local sponsor to agree to the items of local cooperation, this portion of the project has an indefinite completion date.

c. Pontchartrain Levee District: New agreements of assurances covering all local cooperation requirements and a deferred payment plan as authorized by the Water Resources Development Act of 1974, were executed on 20 September 1976. On 8 November 1976, the Louisiana Office of Public Works agreed to lend financial assistance above \$100,000 to the Pontchartrain Levee District for that portion of the Barrier Plan which is the responsibility of that levee district. These assurances were accepted on behalf of the United States on 7 December 1977. Supplemental assurances for the High Level Plan were executed by the Pontchartrain Levee District for the St. Charles Parish portion of the project on 20 April 1987, and accepted on behalf of the United States on 7 August 1987.

d. East Jefferson Levee District: Supplemental assurances for the High Level Plan were executed by the East Jefferson Levee District for the Jefferson Parish portion of the project on 16 January 1987. A financial plan was received on 25 November 1987, and accepted on behalf of the United States on 21 December 1987. These levees were previously the responsibility of the Pontchartrain Levee District.

Lower Mississippi Valley Division

New Orleans District

Lake Pontchartrain, Louisiana, and
Vicinity (Hurricane Protection)

9 JAN 1989

82

COMPARISON OF FEDERAL COST ESTIMATE: The current Federal (Corps of Engineers) cost estimate of \$453,000,000 is a decrease of \$68,000,000 from the latest estimate (\$521,000,000) submitted to Congress (FY 1989). This change includes the following items:

Item	Amount
Price Escalation on Construction Features	\$ 2,702,000
Design Changes	-77,017,000 1/
Post Contract Award and other Estimating Adjustments	6,315,000
Total	\$-68,000,000

1/ Due to a total redesign of the Jefferson Parish Lakefront Levee and the corresponding method of construction.

OTHER INFORMATION: Funds to initiate preconstruction engineering and design were appropriated in FY 1966, and funds to initiate construction were appropriated in FY 1967.

Lower Mississippi Valley Division

New Orleans District

9 JAN 1989

Lake Pontchartrain, Louisiana, and
Vicinity (Hurricane Protection)

83